

AMENDED IN ASSEMBLY APRIL 13, 2015

AMENDED IN ASSEMBLY MARCH 26, 2015

CALIFORNIA LEGISLATURE—2015–16 REGULAR SESSION

ASSEMBLY BILL

No. 924

Introduced by Assembly Member Cooley

February 26, 2015

An act to add *and repeal* Article 1 (commencing with Section 18701) ~~to~~ of Chapter 3 of Part 10.2 of Division 2 of the Revenue and Taxation Code, and to amend Section 18969 of the Welfare and Institutions Code, relating to taxation.

LEGISLATIVE COUNSEL'S DIGEST

AB 924, as amended, Cooley. Personal income tax: voluntary contributions: State Children's Trust Fund.

Existing law allows individual taxpayers to contribute amounts in excess of their personal tax liability for the support of specified funds or accounts and previously allowed contributions to the State Children's Trust Fund, which provided funding for child abuse and neglect prevention and intervention programs.

This bill ~~would~~, for taxable years beginning on or after January 1, 2015, *would* allow individual taxpayers to contribute amounts in excess of their tax liability to the State Children's Trust Fund, ~~and would require the Franchise Tax Board to designate the fund as the first voluntary contribution option on the personal income tax return. This bill would, upon appropriation by the Legislature, provide for the specified allocation from the State Children's Trust Fund of the contribution amounts obtained pursuant to this bill~~ *Fund. The bill would prohibit a voluntary contribution designation for this fund from being*

added until another designation is removed or space is available, whichever occurs first.

This bill would require moneys in the State Children's Trust Fund, upon appropriation by the Legislature, to be allocated to the Franchise Tax Board and the Controller for reimbursement of costs, as provided, and the balance to the State Department of Social Services for specified uses related to the prevention of child abuse and neglect, as provided.

This bill would provide that these voluntary contribution provisions are inoperative and repealed on the earlier of the following: inoperative on January 1 of the 5th taxable year following the first appearance of the fund on the tax return and repealed on December 1 of that year or inoperative for taxable years beginning on or after January 1 of a specified calendar year in which the Franchise Tax Board estimates by September 1 that the contributions made on returns filed in that calendar year will be less than \$250,000, or an adjusted amount for subsequent taxable years, and repealed on December 1 of that calendar year.

Vote: majority. Appropriation: no. Fiscal committee: yes.
State-mandated local program: no.

The people of the State of California do enact as follows:

1 SECTION 1. Article 1 (commencing with Section 18701) is
2 added to Chapter 3 of Part 10.2 of Division 2 of the Revenue and
3 Taxation Code, to read:

4
5 Article 1. State Children's Trust Fund

6
7 18701. (a) An individual may designate on the tax return that
8 a contribution in excess of the tax liability, if any, be made to the
9 State Children's Trust Fund established by Section 18969 of the
10 Welfare and Institutions Code.

11 (b) The contributions shall be in full dollar amounts and may
12 be made individually by each signatory on a joint return.

13 (c) A designation under subdivision (a) shall be made for a
14 taxable year on the original return for that taxable year, and once
15 made shall be irrevocable. If payments and credits reported on the
16 return, together with any other credits associated with the
17 individual's account, do not exceed the individual's tax liability,
18 the return shall be treated as though no designation has been made.

1 (d) If an individual designates a contribution to more than one
2 account or fund listed on the tax return, and the amount available
3 is insufficient to satisfy the total amount designated, the
4 contribution shall be allocated among the designees on a pro rata
5 basis.

6 (e) The Franchise Tax Board shall revise the form of the return
7 to include a space labeled “State Children’s Trust Fund for the
8 Prevention of Child Abuse” to allow for the designation permitted
9 under subdivision (a). The form shall also include in the
10 instructions information that the contribution may be in the amount
11 of one dollar (\$1) or more and that the contribution shall be used
12 to support child abuse prevention programs with demonstrated
13 success, public education efforts to change adult behaviors and
14 educate parents, innovative research to identify best practices, and
15 the replication of those practices to prevent child abuse and neglect.

16 ~~(f) The Franchise Tax Board shall designate the “State~~
17 ~~Children’s Trust Fund for the Prevention of Child Abuse” as the~~
18 ~~first voluntary contribution option on the personal income tax~~
19 ~~return.~~

20 *(f) Notwithstanding any other law, a voluntary contribution*
21 *designation for the State Children’s Trust Fund shall not be added*
22 *on the tax return until another voluntary contribution designation*
23 *is removed or space is available, whichever occurs first.*

24 (g) A deduction shall be allowed under Article 6 (commencing
25 with Section 17201) of Chapter 3 of Part 10 for a contribution
26 made pursuant to subdivision (a).

27 18702. The Franchise Tax Board shall notify the Controller of
28 both the amount of money paid by taxpayers in excess of their tax
29 liability and the amount of refund money that taxpayers have
30 designated pursuant to Section 18701 to be transferred to the State
31 Children’s Trust Fund, *as established by Section 18969 of the*
32 *Welfare and Institutions Code*. The Controller shall transfer from
33 the Personal Income Tax Fund to the State Children’s Trust Fund
34 an amount not in excess of the sum of the amounts designated by
35 individuals pursuant to Section 18701 for payment into that fund.

36 18703. All money transferred to the State Children’s Trust
37 Fund, upon appropriation by the Legislature, shall be allocated as
38 follows:

1 (a) To the Franchise Tax Board and the Controller for
2 reimbursement of all costs incurred by the Franchise Tax Board
3 and the Controller in connection with their duties under this article.

4 (b) Up to 10 percent to the State Department of Social Services
5 to pursue public education about child abuse and neglect prevention
6 and early intervention in order to encourage voluntary contributions
7 to the State Children's Trust Fund. The State Department of Social
8 Services may delegate these duties by entering into a contract with
9 a designated private entity that has demonstrated experience in
10 education and promotion.

11 (c) The remainder to the State Department of Social Services
12 for innovative child abuse and neglect prevention and intervention
13 programs operated by private nonprofit organizations or public
14 institutions of higher education with recognized expertise in fields
15 related to child welfare and for evaluation, research, or
16 dissemination of information concerning existing program models
17 for the purpose of replication of successful models as specified in
18 Article 5 (commencing with Section 18965) of Chapter 11 of Part
19 6 of Division 9 of the Welfare and Institutions Code.

20 18704. It is the intent of the Legislature that this article creates
21 an additional source of funding for a specified purpose. The funds
22 generated by this article shall not be used in place of funds from
23 other sources that are available to the State Children's Trust Fund.

24 ~~18705. This article applies to returns for taxable years~~
25 ~~beginning on or after January 1, 2015.~~

26 18705. (a) *Except as otherwise provided in paragraph (2) of*
27 *subdivision (b), this article shall remain in effect only until January*
28 *1 of the fifth taxable year following the first appearance of the*
29 *State Children's Trust Fund on the personal income tax return,*
30 *and is repealed as of December 1 of that year.*

31 (b) (1) *By September 1 of the second calendar year and each*
32 *subsequent calendar year that the State Children's Trust Fund*
33 *appears on the tax return, the Franchise Tax Board shall do all*
34 *of the following:*

35 (A) *Determine the minimum contribution amount required to*
36 *be received during the next calendar year for the fund to appear*
37 *on the tax return for the taxable year that includes that next*
38 *calendar year.*

39 (B) *Determine whether the amount of contributions estimated*
40 *to be received during the calendar year will equal or exceed the*

1 *minimum contribution amount determined by the Franchise Tax*
2 *Board for the calendar year pursuant to subparagraph (A). The*
3 *Franchise Tax Board shall estimate the amount of contributions*
4 *to be received by using the actual amounts received and an*
5 *estimate of the contributions that will be received by the end of*
6 *that calendar year.*

7 *(2) If the Franchise Tax Board determines that the amount of*
8 *the contributions estimated to be received during a calendar year*
9 *will not at least equal the minimum contribution amount for the*
10 *calendar year, this article is inoperative with respect to taxable*
11 *years beginning on or after January 1 of that calendar year, and*
12 *shall be repealed on December 1 of that calendar year.*

13 *(3) For purposes of this section, the minimum contribution*
14 *amount for a calendar year means two hundred fifty thousand*
15 *dollars (\$250,000) for the second calendar year after the first*
16 *appearance of the State Children's Trust Fund on the personal*
17 *income tax return or the minimum contribution amount as adjusted*
18 *pursuant to subdivision (c).*

19 *(c) For each calendar year, beginning with the third calendar*
20 *year after the first appearance of the State Children's Trust Fund*
21 *on the personal income tax return, the Franchise Tax Board shall*
22 *adjust, on or before September 1 of that calendar year, the*
23 *minimum contribution amount specified in subdivision (b) as*
24 *follows:*

25 *(1) The minimum contribution amount for the calendar year*
26 *shall be an amount equal to the product of the minimum*
27 *contribution amount for the prior calendar year multiplied by the*
28 *inflation factor adjustment as specified in subparagraph (A) of*
29 *paragraph (2) of subdivision (h) of Section 17041, rounded off to*
30 *the nearest dollar.*

31 *(2) The inflation factor adjustment used for the calendar year*
32 *shall be based on the figures for the percentage change in the*
33 *California Consumer Price Index for all items received on or*
34 *before August 1 of the calendar year pursuant to paragraph (1)*
35 *of subdivision (h) of Section 17041.*

36 *(d) Notwithstanding the repeal of this article, any contribution*
37 *amounts designated pursuant to this article prior to its repeal shall*
38 *continue to be transferred and disbursed in accordance with this*
39 *article as in effect immediately prior to that repeal.*

SEC. 2. Section 18969 of the Welfare and Institutions Code is amended to read:

18969. (a) There is hereby created in the State Treasury a fund which shall be known as the State Children's Trust Fund. The fund shall consist of funds received from a county pursuant to Section 18968, funds collected by the state and transferred to the fund pursuant to subdivision (b) of Section 103625 of the Health and Safety Code and Article 1 (commencing with Section 18701) of Chapter 3 of Part 10.2 of Division 2 of the Revenue and Taxation Code, grants, gifts, or bequests made to the state from private sources to be used for innovative and distinctive child abuse and neglect prevention and intervention projects, and money appropriated to the fund for this purpose by the Legislature. The State Registrar may retain a percentage of the fees collected pursuant to Section 103625 of the Health and Safety Code, not to exceed 10 percent, in order to defray the costs of collection.

(b) Money in the State Children's Trust Fund, upon appropriation by the Legislature, shall be allocated to the State Department of Social Services for the purpose of funding child abuse and neglect prevention and intervention programs. The department may not supplant any federal, state, or county funds with any funds made available through the State Children's Trust Fund.

(c) The department may establish positions as needed for the purpose of implementing and administering child abuse and neglect prevention and intervention programs that are funded by the State Children's Trust Fund. However, the department shall use no more than 5 percent of the funds appropriated pursuant to this section for administrative costs.

(d) No State Children's Trust Fund money shall be used to supplant state General Fund money for any purpose.

(e) It is the intent of the Legislature that the State Children's Trust Fund provide for all of the following:

(1) The development of a public-private partnership by encouraging consistent outreach to the private foundation and corporate community.

(2) Funds for large-scale dissemination of information that will promote public awareness regarding the nature and incidence of child abuse and the availability of services for intervention. These public awareness activities shall include, but not be limited to, the

1 production of public service announcements, well-designed posters,
2 pamphlets, booklets, videos, and other media tools.

3 (3) Research and demonstration projects that explore the nature
4 and incidence and the development of long-term solutions to the
5 problem of child abuse.

6 (4) The development of a mechanism to provide ongoing public
7 awareness through activities that will promote the charitable tax
8 deduction for the trust fund and seek continued contributions.
9 These activities may include convening a philanthropic roundtable,
10 developing literature for use by the State Bar for dissemination,
11 and whatever other activities are deemed necessary and appropriate
12 to promote the trust fund.

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